

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**(UTILITY SYSTEMS MANAGEMENT, OPERATIONS & MAINTENANCE AGREEMENT)**

**FINANCIAL STATEMENTS**  
**YEAR ENDED JUNE 30, 2017**  
**WITH REPORT OF**  
**CERTIFIED PUBLIC ACCOUNTANTS**

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## **Independent Auditor's Report**

Executive Director and Members of the Board of  
Hildale/Colorado City Utility Systems

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the major fund of the Water Departments of Hildale, Utah and Colorado City, Arizona (the Water Departments) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Water Departments' basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the major fund of the Water Departments, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

*Report on Summarized Comparative Information*

We have previously audited the Water Departments' financial statements for the year ended June 30, 2016, and our report dated March 13, 2017, expressed an unmodified opinion on those audited financial statements. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2016, is consistent, in all material respects, with the audited financial statements from which it has been derived.

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Water Departments' basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2018, on our consideration of the Water Departments' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Water Departments' internal control over financial reporting and compliance.

  
HintonBurdick, PLLC  
St. George, Utah  
January 23, 2018

## HILDALE/COLORADO CITY WATER DEPARTMENTS

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2017

As management of the Water Departments, we offer readers of the financial statements this narrative overview and analysis of the financial activities of the Water Departments for the fiscal year ended June 30, 2017. Please read it in conjunction with the accompanying basic financial statements.

#### FINANCIAL HIGHLIGHTS

- Total assets exceed total liabilities (net position) by \$1,360,395 at the close of the fiscal year.
- Total net position increased by \$77,752.
- Operating revenues and expenses are \$955,487 and \$888,172, respectively, resulting in an operating income of \$67,315 for the fiscal year.
- At the end of the fiscal year unrestricted net position is \$329,443.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements of the Water Departments' (a business-type activity) consist of the following:

**Statement of Net Position** – Presents information on all of the Water Departments' assets and liabilities, with the difference reported as "total net position." The total net position, when viewed over time, tracks the Water Departments' financial position.

**Statement of Revenues, Expense, and Changes in Net Position** - Presents information regarding the change in the Departments' net position during the year. The Water Departments use the accrual basis of accounting in which revenues and expenses are recognized when earned and incurred. Thus, revenues and expenses are reported in these statements for items that will affect future cash flows.

**Statement of Cash Flows** – Presents net cash flows for operating activities, investing activities, and capital and related financing activities. It also includes the net cash increase for the period, cash at the beginning of the period and cash at the end of the period.

#### FINANCIAL ANALYSIS

Condensed financial information derived from the basic financial statements is presented below followed by a brief narrative on selected items.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Statement of Net Position (Condensed)**

	<u>6/30/2017</u>	<u>6/30/2016</u>
Current assets	\$ 376,717	\$ 422,187
Noncurrent assets	1,546,598	1,467,529
Total assets	<u>1,923,315</u>	<u>1,889,716</u>
Current liabilities	275,490	288,185
Long-term liabilities	287,430	318,888
Total liabilities	<u>562,920</u>	<u>607,073</u>
 Total net position	 <u>\$ 1,360,395</u>	 <u>\$ 1,282,643</u>

**Statement of Revenues, Expenses and Changes in Net Position (Condensed)**

	<u>6/30/2017</u>	<u>6/30/2016</u>
Total operating revenues	\$ 955,487	\$ 1,072,399
Total operating expenses	<u>888,172</u>	<u>1,043,372</u>
Operating income (loss)	67,315	29,027
Nonoperating revenues (expenses)	263	3,851
Capital contributions	10,174	71,630
Change in net position	<u>\$ 77,752</u>	<u>\$ 104,508</u>

As shown above, operating expenses for the year were \$888,172 and operating revenues were \$955,487. Operating income as percentage of operating revenues is 7.0%.

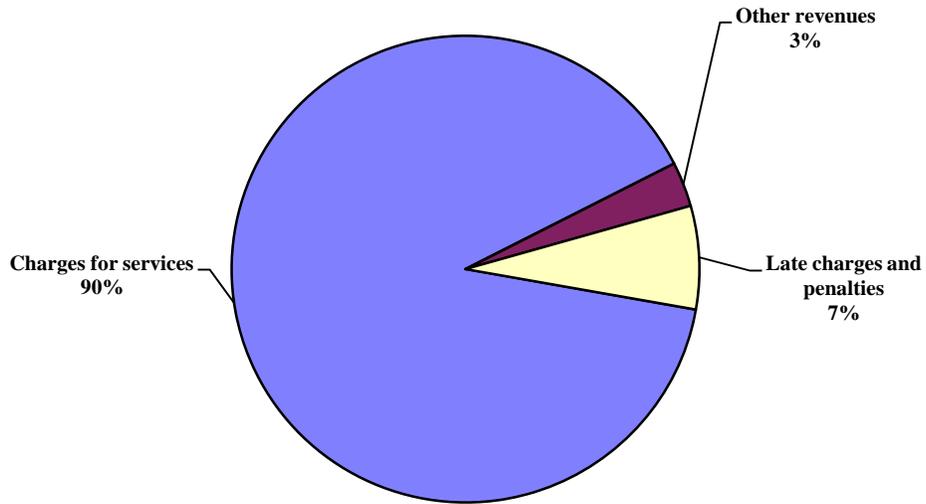
The Water Departments provide water services to customers. The Departments' net cost (total cost less revenues generated by the activities) is presented in the statement of revenues, expenses and changes in net position. For the year ended June 30, 2017, net position increased by \$77,752.

A comparison of the operating revenues and operating expenses for the current and prior year is presented on the following two pages.

**HILDALE/COLORADO CITY WATER DEPARTMENTS' REVENUE BY SOURCE (Combined)**  
**Years ended June 30, 2017 and 2016**

	<u>6/30/2017</u>	<u>6/30/2016</u>
<b>OPERATING REVENUES:</b>		
Charges for services	\$ 857,533	\$ 986,568
Other revenues	29,612	42,524
Late charges and penalties	<u>68,342</u>	<u>43,307</u>
 Total revenues	 <u><u>\$ 955,487</u></u>	 <u><u>\$ 1,072,399</u></u>

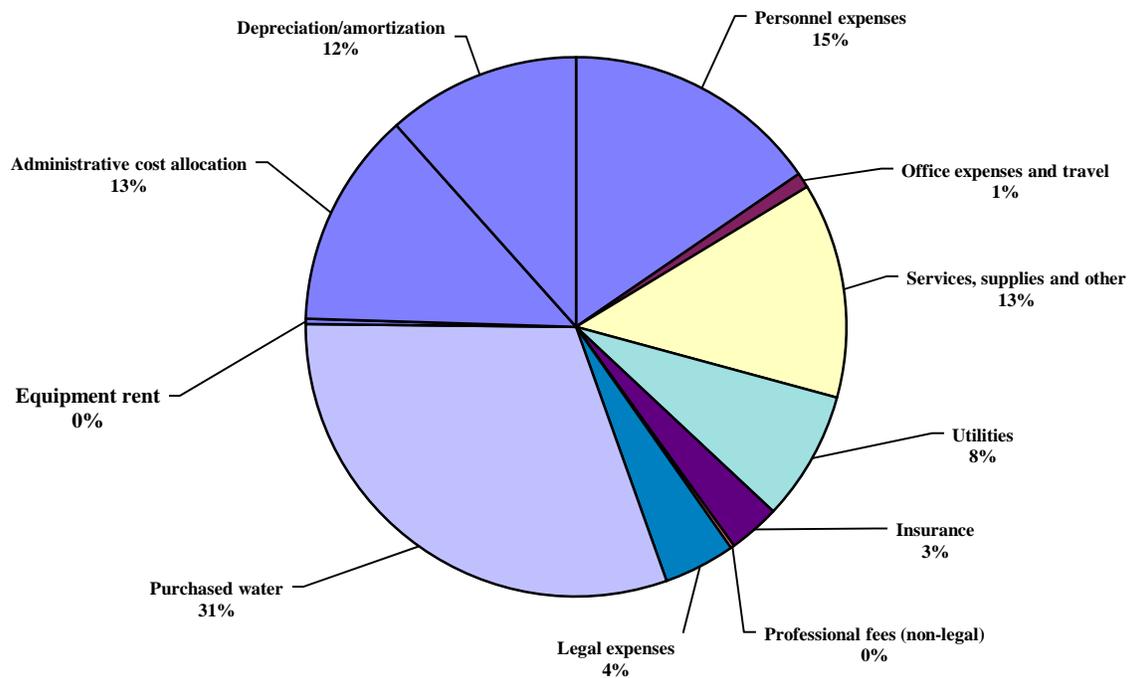
**Revenues by Source - Current Year**



**HILDALE/COLORADO CITY WATER DEPARTMENTS' OPERATING EXPENSES (Combined)**  
**Years ended June 30, 2017 and 2016**

	<u>6/30/2017</u>	<u>6/30/2016</u>
<b>OPERATING EXPENSES:</b>		
Personnel expenses	\$ 136,825	\$ 139,415
Office expenses and travel	8,030	15,876
Services, supplies and other	114,715	190,142
Utilities	68,999	76,412
Insurance	27,325	34,277
Professional fees (non-legal)	1,975	65,453
Legal expenses	37,979	28,186
Purchased water	271,775	271,459
Equipment rent	2,808	3,364
Administrative cost allocation	115,000	115,000
Depreciation/amortization	102,741	103,788
Total operating expenses	<u>\$ 888,172</u>	<u>\$ 1,043,372</u>

**Operating Expenses - Current Year**



## **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

The capital assets of the Water Departments are those assets that are used in performance of the Water Departments' functions including vehicles, equipment, buildings and water system. At the end of fiscal year 2017, net capital assets of the Water Departments totaled \$1,345,745.

### **Debt**

At fiscal year-end the Water Departments had \$314,793 in long-term debt, which relates to a loan with the Gas Departments. During the current fiscal year the Water Departments' debt decreased by \$30,807. See the notes to the financial statements for details.

### **NEXT YEAR'S BUDGET AND ECONOMIC FACTORS**

In considering the Departments budget for fiscal year 2017/2018, the board and management were cautious as to the growth of revenues and expenditures. Overall, operating revenues and expenses were budgeted so as to contain costs at approximately the same level as fiscal year 2016/2017.

### **CONTACTING THE DEPARTMENTS' FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the Water Departments' finances for all those with an interest in the government's finances and to show the Water Departments' accountability for the resources it receives. If you have questions about this report or need additional financial information, contact Raymond Barlow, P.O. Box 840490, Hildale, Utah 84784.

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**BASIC FINANCIAL STATEMENTS**

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Statement of Net Position**  
**Enterprise Fund**  
**June 30, 2017**  
**(With Comparative Totals for June 30, 2016)**

	6/30/2017	6/30/2016
<b>Assets</b>		
Current assets:		
Cash and cash equivalents	\$ 209,486	\$ 236,336
Receivables, net of allowance	167,231	185,851
Total current assets	376,717	422,187
Non current assets:		
Restricted cash - deposits	200,853	171,931
Property and equipment	2,711,680	2,558,792
Accumulated depreciation	(1,365,935)	(1,263,194)
Total noncurrent assets	1,546,598	1,467,529
<b>Total assets</b>	1,923,315	1,889,716
<b>Liabilities</b>		
Current liabilities:		
Accounts payable	40,235	82,717
Customer deposits	200,853	171,931
Compensated absences	2,816	2,730
Notes payable - current portion	31,586	30,807
Total current liabilities	275,490	288,185
Non current liabilities:		
Compensated absences	4,223	4,095
Notes payable-net of current portion	283,207	314,793
Total non current liabilities	287,430	318,888
Total liabilities	562,920	607,073
<b>Net position</b>		
Net investment in capital assets	1,030,952	949,998
Unrestricted	329,443	332,645
<b>Total net position</b>	\$ 1,360,395	\$ 1,282,643

The accompanying notes are an integral part of the financial statements.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Enterprise Fund**  
**For the Year Ended June 30, 2017**  
**(With Comparative Totals for June 30, 2016)**

	6/30/2017	6/30/2016
<b>Operating revenues</b>		
Charges for services	\$ 857,533	\$ 986,568
Other revenues	29,612	42,524
Late charges and penalties	68,342	43,307
Total operating revenues	955,487	1,072,399
<b>Operating expenses</b>		
Personnel expenses	136,825	139,415
Office expenses and travel	8,030	15,876
Services, supplies and other	114,715	190,142
Utilities	68,999	76,412
Insurance	27,325	34,277
Professional fees (non-legal)	1,975	65,453
Legal expenses	37,979	28,186
Purchased water	271,775	271,459
Equipment rent	2,808	3,364
Administrative cost allocation	115,000	115,000
Depreciation/amortization	102,741	103,788
Total operating expenses	888,172	1,043,372
<b>Operating income (loss)</b>	67,315	29,027
<b>Nonoperating revenues (expenses)</b>		
Interest income	3,330	2,157
Impact fees	-	110
Other revenues	5,222	1,584
Interest expense and fiscal charges	(8,289)	-
Total nonoperating revenues (expense)	263	3,851
Income (loss) before capital contributions	67,578	32,878
Capital contributions	10,174	71,630
<b>Change in net position</b>	77,752	104,508
Total net position, beginning of year	1,282,643	1,178,135
<b>Total net position, end of year</b>	\$ 1,360,395	\$ 1,282,643

The accompanying notes are an integral part of the financial statements.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Statement of Cash Flows**  
**Enterprise Fund**  
**For the Year Ended June 30, 2017**  
**(With Comparative Totals for June 30, 2016)**

	6/30/2017	6/30/2016
<b>Cash flows from operating activities</b>		
Receipts from customers, service fees	\$ 876,153	\$ 965,436
Receipts from customers, other	126,876	91,937
Payments to suppliers and service providers	(827,699)	(926,881)
<b>Cash flows from operating activities</b>	<b>175,330</b>	<b>130,492</b>
<b>Cash flows from capital and related financing activities</b>		
Proceeds from long-term debt	-	345,600
Impact fees	-	110
Other revenues	5,222	1,584
Capital contributions	10,174	71,630
Acquisition of capital assets	(152,888)	(378,515)
Principal paid on capital debt	(30,807)	-
Interest paid on capital debt	(8,289)	-
<b>Cash flows from capital and related financing activities</b>	<b>(176,588)</b>	<b>40,409</b>
<b>Cash flows from investing activities</b>		
Interest received	3,330	2,157
<b>Net change in cash and cash equivalents</b>	<b>2,072</b>	<b>173,058</b>
Balances - beginning of the year, including restricted cash	408,267	235,209
<b>Balances - end of the year,     including restricted cash</b>	<b>\$ 410,339</b>	<b>\$ 408,267</b>
Reconciliation of operating income to net cash flows from operating activities:		
Net operating income (loss)	\$ 67,315	\$ 29,027
Adjustments to reconcile net operating income (loss) to net cash provided by operating activities:		
Depreciation/amortization	102,741	103,788
Changes in operating assets and liabilities:		
(Increase)/decrease in receivables	18,620	(21,132)
Increase/(decrease) in accounts payable	(42,482)	13,646
Increase/(decrease) in accrued liabilities	214	(943)
Increase/(decrease) in customer deposits	28,922	6,106
Cash flows from operating activities	<b>\$ 175,330</b>	<b>\$ 130,492</b>

The accompanying notes are an integral part of the financial statements.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 1. Summary of Significant Accounting Policies**

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**Description of Government-Wide Financial Statements**

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities, if any, are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, when applicable, the *primary government* is reported separately from certain legally separate component units for which the primary government is financially accountable.

**Reporting Entity**

The Twin City Water Joint Management Operations and Maintenance Agreement or the Water Departments of Hildale/Colorado City (the Water Departments) was formed on February 22, 1997, by the Town of Colorado City, Arizona and Hildale City, Utah—the Town of Colorado City, Arizona, pursuant to the provisions of Title 11, Chapter 7, Article 3, Arizona Revised Statutes, as amended (the “Arizona Joint Exercise of Powers Act”) and the City of Hildale, Utah, pursuant to the provisions of Title 11, Chapter 13, Utah Code Annotated 1953, as amended (the “Utah Interlocal Co-operation Act”) intend to enter into the “Inter-Governmental Agreement.” An updated intergovernmental cooperative agreement for utilities systems management, operation and maintenance became effective in May 2014.

The board of trustees consists of nine members—four appointed by the mayor and council of Hildale City, four appointed by the mayor and council of Colorado City and one appointed by the joint designation of both municipalities. Each member is entitled to one vote. The Hildale City council consists of a mayor and five council members. The Colorado City council consists of a mayor and six council members. Budgeting and financing is done by the board and is ratified by each municipality’s council.

The accompanying financial statements present the Water Departments and its component units, entities for which the government is considered to be financially accountable. There are no component units for the Water Departments.

**Basis of Presentation – Government-Wide Financial Statements**

Separate government-wide and fund financial statements are not presented because the Water Departments only have business-type activities. The business-type activities incorporate data from the Water Departments’ enterprise funds. Financial statements are provided for proprietary funds.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 1. Summary of Significant Accounting Policies, Continued**

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**Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the Water Departments' funds. Statements for each fund category (i.e. proprietary) are presented. The emphasis of fund financial statements is on major enterprise funds. Major individual enterprise funds are reported as separate columns in the fund financial statements. The Departments' only fund is an enterprise fund.

During the course of operations the Water Departments have activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity may occur during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

**Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

**Assets, Liabilities and Net Position**

***Cash and Cash Equivalents***

The Water Departments' cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 1. Summary of Significant Accounting Policies, Continued**

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***Investments***

The Water Departments' investment policy allows for the investment of funds in the state treasurer's pool and other investments as allowed by the State of Utah's Money Management Act. Investments for the Water Departments are reported at fair value (generally based on quoted market prices) with unrealized gains and losses recorded as adjustments to interest/investment earnings.

***Receivables***

Receivables consist primarily of accounts due for water services provided and related late penalties and interest. Management periodically reviews accounts receivable and writes off uncollectible accounts. The Water Departments' allowance for uncollectible accounts as of June 30, 2017 is \$30,720.

***Inventories***

Inventories are considered immaterial and are not recorded.

***Capital Assets***

Capital assets in the proprietary funds are carried at cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. Capital assets are defined by the Water Departments as assets with an individual cost of more than \$5,000 and an estimated useful life in excess of two years. Depreciation is computed using the straight-line method over the following estimated useful lives:

Buildings and improvements	40 years
Office equipment	5-7 years
Automobiles and trucks	5 years
System equipment	5-7 years
Water system and improvements	25 years

When assets are retired or otherwise disposed of, the cost and related accumulated depreciation are removed from the accounts, and any resulting gain or loss is reflected in change in net position for the period. The cost of maintenance and repairs is charged to expense as incurred; significant renewals and betterments are capitalized.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 1. Summary of Significant Accounting Policies, Continued**

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*Net Position Flow Assumption*

Sometimes the Water Departments will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Water Departments’ policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

**Revenues and Expenses**

*Program Revenues*

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment.

*Personnel, Payroll and Compensated Absences*

The majority of Water Departments’ personnel are employed by the Town of Colorado City. The Water Departments reimburse Colorado City for wages, payroll taxes and benefits for these contracted employees. Some of the personnel are not full-time employees. Given that the majority of the Departments’ personnel are actually employed by Colorado City, accruals for compensated absences are based on Colorado City’s related policies.

*Proprietary Funds Operating and Nonoperating Revenues and Expenses*

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 1. Summary of Significant Accounting Policies, Continued**

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**Budgets and Budgetary Accounting**

Annual budgets are prepared and adopted by each of the city councils on or before June 22 for the fiscal year commencing the following July 1, in accordance with state law. The operating budget includes proposed expenditures and the proposed sources of financing for such expenditures. Prior to June 22, a public hearing is conducted to obtain taxpayer input. Budgets are adopted and control of budget appropriations is exercised, under State law, at the department level. Budget amendments are required to increase expenditure budgets. The Water Departments' board adopts or ratifies, by resolution, the budgets passed by each city council. Budgets for the proprietary fund types are prepared using the accrual basis of accounting.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Summarized Comparative Information**

Comparative total data for the prior fiscal year have been presented in the accompanying financial statements in order to provide an understanding of changes in the Water Departments' financial position and operations. Such information does not include sufficient detail to constitute a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the Departments' financial statements for the year ended June 30, 2016, from which the summarized information was derived. Certain reclassifications have been made to the June 30, 2016 financial statement presentation to correspond to the current fiscal year's format. Equity and related changes in equity are unchanged due to these reclassifications.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

**NOTE 2. Deposits and Investments**

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the state and review the rules adopted under the authority of the State of Utah Money Management Act that relate to the deposit and investment of public funds.

The Water Departments follow the requirements of the Utah Money Management Act (*Utah code*, Section 51, chapter 7) in handling its depository and investment transactions. The Act requires the depositing of the Water Departments' funds in qualified depositories. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

The Water Departments participate in Hildale City's central treasury. As of June 30, 2017, the central treasury consists of the following:

State Treasurer's Investment Pool	\$ 1,976,974
U.S. Bank	54,491
Wells Fargo Bank	304,618
Less amounts to other HC and CC Joint Utilities/Hildale City	<u>(1,925,744)</u>
Total	<u><u>\$ 410,339</u></u>
 Equity in central treasury	 <u><u>\$ 410,339</u></u>

Cash and cash equivalents at June 30, 2017 are presented in the statement of net position as follows:

Cash and cash equivalents	\$ 209,486
Restricted cash*	<u>200,853</u>
Total	<u><u>\$ 410,339</u></u>

\*Restricted cash relates to customer deposits.

**Deposits**

*Custodial Credit Risk*

For deposits this is the risk that in the event of a bank failure, the government's deposit may not be returned to it. Hildale City does not have a formal policy for custodial credit risk. As of June 30, 2017, \$46,769 of Hildale City's central treasury's bank balance of \$379,800 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 2. Deposits and Investments, Continued**

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**Investments**

The Money Management Act defines the types of securities authorized as an appropriate investment for the Water Departments' and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

The Act authorizes investments in negotiable or nonnegotiable deposits of qualified depositories and permitted depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; obligations, other than mortgage derivative products, issued by U.S. government sponsored enterprises (U.S. Agencies) such as the Federal Home Loan Bank System, Federal Home Loan Mortgage Corporation (Freddie Mac), and Federal National Mortgage Association (Fannie Mae); bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; the Utah Public Treasurer's Investment Fund; and reciprocal deposits subject to rules of the State Money Management Council.

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF). The PTIF is available for investment of funds administered by any Utah public treasurer.

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, *Utah Code Annotated, 1953*, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gain or losses on investments. Financial statements for the PTIF funds can be obtained by contacting the Utah State Treasurer's office.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses – net of administration fees, of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

**NOTE 2. Deposits and Investments, Continued**

As of June 30, 2017, Hildale City had the following investments, ratings and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Credit Rating (1)</u>	<u>Weighted Average Maturity (2)</u>
State of Utah Public Treasurer's Investment Fund	\$ 1,976,974	N/A	54.71
Total Fair Value	<u>\$ 1,976,974</u>		

(1) Ratings are provided where applicable to indicate associated credit risk. N/A indicates not applicable.

(2) Interest rate risk is estimated using the weighted average days to maturity.

**Interest rate risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Water Departments' policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested.

**Credit risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Water Departments' policy for reducing exposure to credit risk is to comply with the State's Money Management Act.

**Fair value measurements**

As noted above, the Water Departments hold investments that are measured at fair value on a recurring basis. The Water Departments categorize their fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The State of Utah Public Treasurer's Investment Fund, as listed above, is valued using significant other observable inputs (Level 2 inputs).

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

**NOTE 3. Capital Assets**

The following summarizes the changes to capital assets for the year ended June 30, 2017:

	<u>Balance 6/30/2016</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2017</u>
Capital assets not being depreciated:				
Land	\$ -	\$ 82,248	\$ -	\$ 82,248
Water rights	358,333	-	-	358,333
Construction in progress	-	46,221	-	46,221
Total capital assets, not being depreciated	<u>358,333</u>	<u>128,469</u>	<u>-</u>	<u>486,802</u>
Capital assets being depreciated				
Buildings and improvements	6,468	-	-	6,468
Automobiles and trucks	109,215	-	-	109,215
Water system and improvements	1,723,134	24,419	-	1,747,553
Machinery and equipment	361,642	-	-	361,642
Total capital assets, being depreciated	<u>2,200,459</u>	<u>24,419</u>	<u>-</u>	<u>2,224,878</u>
Less accumulated depreciation for:				
Buildings and improvements	(701)	(162)	-	(863)
Automobiles and trucks	(80,675)	(8,781)	-	(89,456)
Water system	(887,913)	(69,357)	-	(957,270)
Machinery and equipment	(293,905)	(24,441)	-	(318,346)
Total accumulated depreciation	<u>(1,263,194)</u>	<u>(102,741)</u>	<u>-</u>	<u>(1,365,935)</u>
Total capital assets, being depreciated, net	<u>937,265</u>	<u>(78,322)</u>	<u>-</u>	<u>858,943</u>
Total capital assets, net	<u>\$ 1,295,598</u>	<u>\$ 50,147</u>	<u>\$ -</u>	<u>\$ 1,345,745</u>

**NOTE 4. Long-Term Liabilities**

The following summarizes the changes in long-term liabilities for the year ended June 30, 2017:

	<u>Balance 6/30/2016</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance 6/30/2017</u>	<u>Current Portion</u>
Notes payable	\$ 345,600	\$ -	\$ 30,807	\$ 314,793	\$ 31,586
Compensated absences	<u>6,825</u>	<u>214</u>	<u>-</u>	<u>7,039</u>	<u>2,816</u>
Total long-term liabilities	<u>\$ 352,425</u>	<u>\$ 214</u>	<u>\$ 30,807</u>	<u>\$ 321,832</u>	<u>\$ 34,402</u>

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

**NOTE 4. Long-Term Liabilities, Continued**

Long-term liabilities consist of the following at June 30, 2017:

Notes payable:

Note payable to Hildale City/Colorado City Gas Departments, bearing interest at 2.50 percent, due in monthly principal and interest installments of \$3,258, maturing June 25, 2026.	\$ 314,793
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Compensated absences	<u>7,039</u>
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Total long-term liabilities	321,832
Less current portion:	<u>(34,402)</u>
Net long-term liabilities	<u><u>\$ 287,430</u></u>

Notes payable debt service requirements to maturity are as follows:

Year Ending June 30,	Principal	Interest
2018	\$ 31,586	\$ 7,510
2019	32,385	6,711
2020	33,204	5,892
2021	34,043	5,053
2022	34,904	4,192
2023-2026	<u>148,671</u>	<u>7,713</u>
Total	<u><u>\$ 314,793</u></u>	<u><u>\$ 37,071</u></u>

**NOTE 5. Commitments**

The Water Departments have entered into agreements with Twin City Water Works (TCWW) for bulk water purchases and the maintenance of the water distribution system. The Water Departments purchase bulk water from TCWW at rates that are reviewed and adjusted annually. The bulk water purchase agreement is for a term of 100 years, expiring in the year 2110. TCWW provides for some of the repairs and routine maintenance of the system and bills the Water Departments monthly based on hourly rates for labor and equipment use as provided in the agreement. The maintenance agreement is for a term of two years beginning April 1, 1996, with an automatic one year extension unless canceled in writing by either party.

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2017**

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**NOTE 6. Risk Management**

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The Departments are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. The Departments maintain insurance for the water systems through Hildale City and Colorado City's insurance policies. Hildale City and Colorado City have had difficulty in recent years securing insurance coverage due to various legal matters; consequently, liability coverage is limited. The majority of the employees are employed by Colorado City and covered by Colorado City's insurance policy.

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**NOTE 7. Contingencies**

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The Water Departments, in connection with the other utility departments of Hildale City, Utah and Colorado City, Arizona, are involved with various matters of litigation. It is deemed possible that the Departments may experience negative financial impacts as a result of the litigation; however, the effects of any pending or threatened litigation are not measurable and cannot be estimated as of the date of the financial statements or will be covered by insurance.

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**NOTE 8. Internal Repair and Replacement Reserves**

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The Water Departments designate reserve funds for future repair and replacement activity. As of June 30, 2017, the Water Departments' internal repair and replacement reserves total \$280,774. These reserves are included in the unrestricted net position balance on the statement of net position.

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**SUPPLEMENTARY INFORMATION**

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Intergovernmental Cooperative Agreement and Proportionate Shares**

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The Twin City Water Joint Management Operations and Maintenance Agreement or the Water Departments of Hildale/Colorado City (the Water Departments) was formed on February 22, 1997, by the Town of Colorado City, Arizona and Hildale City, Utah—the Town of Colorado City, Arizona, pursuant to the provisions of Title 11, Chapter 7, Article 3, Arizona Revised Statutes, as amended (the “Arizona Joint Exercise of Powers Act”) and the City of Hildale, Utah, pursuant to the provisions of Title 11, Chapter 13, Utah Code Annotated 1953, as amended (the “Utah Interlocal Co-operation Act”) intend to enter into the “Inter-Governmental Agreement.” An updated intergovernmental cooperative agreement for utility systems management, operation and maintenance became effective in May 2014.

The Water Departments’ proportionate shares are based on the proportionate amount of water system customers and water usage for each of the municipalities. The proportionate shares as of and for the year ended June 30, 2017 are 35.00% for Hildale City and 65.00% for Colorado City, respectively, which is the same as the prior fiscal year. Any such change results in an allocation percentage adjustment and is shown on the schedule of revenues, expenses and changes in net position—proportionate shares, if applicable. **The following supplementary schedules include a schedule of net position and schedule of revenues, expenses and changes in net position presenting the proportionate shares of Hildale City and Colorado City.**

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Schedule of Net Position—Proportionate Shares**  
**June 30, 2017**

	35.00%	65.00%	100.00%
	<u>Hildale City</u>	<u>Colorado City</u>	<u>Total</u>
<b>Assets</b>			
Current assets:			
Cash and cash equivalents	\$ 73,320	\$ 136,166	\$ 209,486
Receivables, net of allowance	58,531	108,700	167,231
Total current assets	<u>131,851</u>	<u>244,866</u>	<u>376,717</u>
Non current assets:			
Restricted cash - deposits	70,299	130,554	200,853
Property and equipment	949,088	1,762,592	2,711,680
Accumulated depreciation	(478,077)	(887,858)	(1,365,935)
Total noncurrent assets	<u>541,310</u>	<u>1,005,288</u>	<u>1,546,598</u>
<b>Total assets</b>	<u>673,161</u>	<u>1,250,154</u>	<u>1,923,315</u>
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	14,082	26,153	40,235
Customer deposits	70,299	130,554	200,853
Compensated absences	987	1,829	2,816
Notes payable - current portion	11,055	20,531	31,586
Total current liabilities	<u>96,423</u>	<u>179,067</u>	<u>275,490</u>
Non current liabilities:			
Compensated absences	1,478	2,745	4,223
Notes payable-net of current portion	99,122	184,085	283,207
Total non current liabilities	<u>100,600</u>	<u>186,830</u>	<u>287,430</u>
Total liabilities	<u>197,023</u>	<u>365,897</u>	<u>562,920</u>
<b>Net position</b>			
Net investment in capital assets	360,833	670,119	1,030,952
Unrestricted	115,305	214,138	329,443
<b>Total net position</b>	<u>\$ 476,138</u>	<u>\$ 884,257</u>	<u>\$ 1,360,395</u>

**HILDALE/COLORADO CITY WATER DEPARTMENTS**  
**Schedule of Revenues, Expenses and Changes in Net Position—Proportionate Shares**  
**For the Year Ended June 30, 2017**

	35.00%	65.00%	100.00%
	<u>Hildale City</u>	<u>Colorado City</u>	<u>Total</u>
<b>Operating revenues</b>			
Charges for services	\$ 300,137	\$ 557,396	\$ 857,533
Other revenues	10,364	19,248	29,612
Late charges and penalties	23,920	44,422	68,342
Total operating revenues	<u>334,421</u>	<u>621,066</u>	<u>955,487</u>
<b>Operating expenses</b>			
Personnel expenses	47,889	88,936	136,825
Office expenses and travel	2,811	5,219	8,030
Services, supplies and other	40,151	74,564	114,715
Utilities	24,150	44,849	68,999
Insurance	9,564	17,761	27,325
Professional fees (non-legal)	691	1,284	1,975
Legal expenses	13,293	24,686	37,979
Purchased water	95,121	176,654	271,775
Equipment rent	983	1,825	2,808
Administrative cost allocation	40,250	74,750	115,000
Depreciation/amortization	35,959	66,782	102,741
Total operating expenses	<u>310,862</u>	<u>577,310</u>	<u>888,172</u>
<b>Operating income (loss)</b>	<u>23,559</u>	<u>43,756</u>	<u>67,315</u>
<b>Nonoperating revenues (expenses)</b>			
Interest income	1,166	2,164	3,330
Other revenues	1,828	3,394	5,222
Interest expense and fiscal charges	(2,901)	(5,388)	(8,289)
Total nonoperating revenues (expense)	<u>93</u>	<u>170</u>	<u>263</u>
Income (loss) before capital contributions	23,652	43,926	67,578
Capital contributions	<u>3,561</u>	<u>6,613</u>	<u>10,174</u>
<b>Change in net position</b>	27,213	50,539	77,752
Total net position, beginning of year	<u>448,925</u>	<u>833,718</u>	<u>1,282,643</u>
<b>Total net position, end of year</b>	<u>\$ 476,138</u>	<u>\$ 884,257</u>	<u>\$ 1,360,395</u>

**OTHER COMMUNICATIONS FROM INDEPENDENT AUDITORS**

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**Independent Auditor's Report on Internal Control  
Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

Executive Director and Members of the Board of  
Hildale/Colorado City Utility Systems

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and each major fund of the Water Departments of Hildale/Colorado City (the Water Departments), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Water Departments' basic financial statements and have issued our report thereon dated January 23, 2018.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Water Departments' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Water Departments' internal control. Accordingly, we do not express an opinion on the effectiveness of the Water Departments' internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the schedule of findings and recommendations in the Hildale City financial statements, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

*A deficiency in internal control exists* when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the schedule of findings and recommendations in the Hildale City financial statements to be a material weakness.

2014-001. Misstatements and Reconciliations

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the schedule of findings and recommendations in the Hildale City financial statements to be significant deficiencies.

- 2007-002. Capital Asset Accounting
- 2007-004. Segregation of Duties

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Water Departments' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



HintonBurdick, PLLC  
St. George, Utah  
January 23, 2018



MEMBERS:

CHAD B. ATKINSON, CPA  
KRIS J. BRAUNBERGER, CPA  
MICHAEL K. SPILKER, CPA  
KEVIN L. STEPHENS, CPA  
MARK E. TICHENOR, CPA  
MICHAEL J. TORGERSON, CPA  
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STEVEN D. PALMER, CPA  
ROBERT S. COX, CPA  
TODD B. FELTNER, CPA  
K. MARK FROST, CPA  
MORRIS J. PEACOCK, CPA  
JEFF C. HUNT, CPA

## Findings and Recommendations

Executive Director and Members of the Board of  
Hildale/Colorado City Utility Systems

During our audit of the funds of the Water Departments of Hildale/Colorado City (the Water Departments) for fiscal year ended June 30, 2017, we noted a few areas that need corrective action in order to be in compliance with laws and regulations and we found a few circumstances that, if improved, would strengthen the Water Departments' accounting system and control over its assets.

Since the Water Departments' accounting system is fully integrated with Hildale City's accounting system, we have included all of our findings and recommendations in the Hildale City management letter which is made available to each participating governing body.

It has been a pleasure to be of service to the Water Departments this past year. We would like to express special thanks to all those who assisted us in this year's audit. We invite you to ask questions of us throughout the year as you feel it necessary and we look forward to a continued pleasant professional relationship.

Sincerely,

HintonBurdick, PLLC  
St. George, Utah  
January 23, 2018